# Missouri Transportation By the Numbers:

Meeting the State's Need for Safe, Smooth and Efficient Mobility



DECEMBER 2020



Founded in 1971, <u>TRIP</u> \* of Washington, DC, is a nonprofit organization that researches, evaluates and distributes economic and technical data on surface transportation issues. TRIP is sponsored by insurance companies, equipment manufacturers, distributors and suppliers; businesses involved in highway and transit engineering and construction; labor unions; and organizations concerned with efficient and safe surface transportation.

# MISSOURI KEY TRANSPORTATION FACTS

# THE HIDDEN COSTS OF DEFICIENT ROADS

Driving on Missouri roads that are deteriorated, congested and that lack some desirable safety features costs Missouri drivers a total of \$8 billion each year. TRIP has calculated the cost to the average motorist in the state's largest urban areas in the form of additional vehicle operating costs (VOC) as a result of driving on rough roads, the cost of lost time and wasted fuel due to congestion, and the financial cost of traffic crashes. The chart below shows the cost of deficient roads statewide and for the average driver in the state's largest urban areas.

Location	VOC	Safety	Congestion	TOTAL
Columbia-Jefferson City	\$704	\$394	\$416	\$1,514
Kansas City	\$704	\$332	\$837	\$1,873
St. Louis	\$625	\$394	\$898	\$1,917
Springfield	\$483	\$406	\$695	\$1,584
MISSOURI STATEWIDE	\$3.3 Billion	\$2.4 Billion	\$2.3 Billion	\$8 Billion

#### MISSOURI ROADS PROVIDE A ROUGH RIDE

Due to inadequate state and local funding, 52 percent of major roads and highways in Missouri are in poor or mediocre condition. Driving on rough roads costs the average Missouri driver \$762 annually in additional vehicle operating costs — a total of \$3.3 billion statewide. The chart below details pavement conditions on major roads in the state's largest urban areas and statewide.

Location	Poor	Mediocre	Fair	Good
Columbia-Jefferson City	29%	26%	10%	36%
Kansas City	27%	25%	16%	31%
St. Louis	24%	23%	15%	38%
Springfield	21%	23%	12%	44%
MISSOURI STATEWIDE	25%	27%	18%	30%

### **MISSOURI BRIDGE CONDITIONS**

Nine percent (2,116 bridges) of Missouri's bridges (including those 20 feet or longer) are rated in poor/structurally deficient condition. Bridges that are rated poor/structurally deficient have significant deterioration of the bridge deck, supports or other major components. Forty-eight percent (11,817) of the state's bridges are rated in fair condition and the remaining 43 percent (10,579) are in good condition. Most bridges are designed to last 50 years before major overhaul or replacement, although many newer bridges are being designed to last 75 years or longer. In Missouri, 40 percent of the state's bridges were built in 1969 or earlier. The chart below details bridge conditions statewide and in the state's largest urban areas.

	Number Poor/	Share Poor/					
	Structurally	Structurally	Number	Share	Number	Share	Total
	Deficient	Deficient	Fair	Fair	Good	Good	Bridges
Columbia-Jefferson City	77	8%	503	52%	389	40%	969
Kansas City	121	4%	1,158	39%	1,676	57%	2,955
St. Louis	110	6%	1,001	53%	789	42%	1,900
Springfield	26	6%	248	53%	192	41%	466
MISSOURI STATEWIDE	2,116	9%	11,817	48%	10,579	43%	24,512

#### MISSOURI ROADS ARE INCREASINGLY CONGESTED

In 2018, the state's transportation system carried 76.6 billion annual vehicle miles of travel (VMT), a 14 percent increase since 2000. Due to the Covid-19 pandemic, vehicle travel in Missouri dropped by as much as 38 percent in April 2020 (as compared to vehicle travel during the same month the previous year), but rebounded to six percent below the previous year's volume in September 2020.

Congested roads choke commuting and commerce and cost Missouri drivers \$2.3 billion each year in the form of lost time and wasted fuel. In the most congested urban areas, drivers lose up to \$898 and spend as many as 47 hours per year sitting in traffic as a result of congestion. The chart below shows the annual number of hours lost to congestion per driver and the average cost per driver of lost time and wasted fuel due to congestion in the state's largest urban areas.

Location	Hours Lost to Congestion	Annual Cost Per Driver
Columbia-Jefferson City	23	\$461
Kansas City	47	\$837
St. Louis	46	\$898
Springfield	34	\$695

#### MISSOURI TRAFFIC SAFETY AND FATALITIES

From 2014 to 2018, 4,431 people were killed in traffic crashes in Missouri. In 2018, Missouri had 1.20 traffic fatalities for every 100 million miles traveled, higher than the national average of 1.13. The fatality rate on Missouri's non-interstate rural roads in 2018 was nearly double that on all other roads in the state (1.76 fatalities per 100 million vehicle miles of travel vs. 0.91).

Traffic crashes imposed a total of \$7.2 billion in economic costs in Missouri in 2018 and traffic crashes in which a lack of adequate roadway safety features were likely a contributing factor imposed \$2.4 billion in economic costs. The chart below shows the number of people killed in traffic crashes in the state's largest urban areas between 2014 and 2018, and the cost of traffic cashes per driver.

	Average	Safety
Location	Fatalities	Cost per
	2014-2018	Driver
Columbia-Jefferson City	33	\$394
Kansas City	179	\$332
St. Louis	141	\$394
Springfield	32	\$406
MISSOURI STATEWIDE	886	\$2.4 Bililion

#### MISSOURI TRANSPORTATION FUNDING

The ability of revenue from Missouri's motor fuel tax – a critical source of state transportation funds – to keep pace with the state's future transportation needs is likely to erode as a result of increasing vehicle fuel efficiency and the increasing use of electric vehicles. The average fuel efficiency of U.S. passenger vehicles increased from 20 miles per gallon in 2010 to 24.5 miles per gallon in 2020. Average fuel efficiency is expected to increase another 31 percent by 2030, to 32 miles per gallon, and increase 51 percent by 2040, to 37 miles per gallon. The share of electric vehicles of total passenger

vehicle sales in the U.S. is expected to increase to five percent by 2023 and to 60 percent by 2040, by which time they will represent approximately 30 percent of the passenger vehicle fleet.

The current federal transportation legislation, Fixing America's Surface Transportation Act (FAST Act), was set to expire on September 30, 2020. Congress extended it by one year to September 30, 2021. The FAST Act is a major source of funding for road, highway and bridge repairs in Missouri. Throughout the initial five years of the FAST-Act – fiscal years 2016 to 2020 – the program provided more than \$5 billion to Missouri for road repairs and improvements, an average of \$1 billion per year. From 2014 to 2018, the federal government provided \$1.17 for road improvements in Missouri for every \$1.00 state motorists paid in federal highway user fees, including the federal state motor fuel tax.

From 2014 to 2018, federal funds provided for highway improvements were the equivalent of 85 percent of the amount of Missouri capital outlays on road, highway and bridge projects, including construction, engineering and right-of-way acquisition.

# TRANSPORTATION AND ECONOMIC DEVELOPMENT

The health and future growth of Missouri's economy is riding on its transportation system. Each year, \$469 billion in goods are shipped to and from sites in Missouri. The value of freight shipped to and from sites in Missouri, in inflation-adjusted dollars, is expected to increase 81 percent by 2045 and 76 percent for goods shipped by trucks, placing an increased burden on the state's already deteriorated and congested network of roads and bridges.

The amount of freight transported in Missouri and the rest of the U.S. is expected to increase significantly as a result of further economic growth, changing business and retail models, increasing international trade, and rapidly changing consumer expectations that place an emphasis on faster deliveries, often of smaller packages or payloads.

According to a <u>report</u> by the American Road & Transportation Builders Association, the design, construction and maintenance of transportation infrastructure in Missouri support approximately 79,000 full-time jobs across all sectors of the state economy.

Sources of information for this report include the Federal Highway Administration (FHWA), the American Association of State Highway and Transportation Officials (AASHTO), the Bureau of Transportation Statistics (BTS), the U.S. Census Bureau, the Texas Transportation Institute (TTI), the American Road & Transportation Builders Association (ARTBA), and the National Highway Traffic Safety Administration (NHTSA). Cover page photo credit: EquipmentWorld.com.

#### **INTRODUCTION**

Missouri's roads, highways and bridges form vital transportation links for the state's residents, visitors and businesses, providing daily access to homes, jobs, shopping, natural resources and recreation. Modernizing Missouri's transportation system is critical to quality of life and economic competitiveness in the Show-Me State. Inadequate transportation investment, which will result in deteriorated transportation facilities and diminished access, will negatively affect Missouri's economic competitiveness and quality of life.

To accommodate population and economic growth, maintain its level of economic competitiveness and achieve further economic growth, Missouri will need to maintain and modernize its roads, highways and bridges by improving the physical condition of its transportation network and enhancing the system's ability to provide efficient, reliable and safe mobility for residents, visitors and businesses. Making needed improvements to Missouri's roads, highways, bridges and transit systems could also provide a boost to the state's economy by creating jobs in the short term and stimulating long-term economic growth as a result of enhanced mobility and access. The importance of Missouri' surface transportation system and the reliable movement of goods it provides has been heightened during the COVID-19 pandemic.

This report examines the condition, use and safety of Missouri's roads, highways and bridges, and the state's future mobility needs. Sources of information for this report include the Federal Highway Administration (FHWA), the American Association of State Highway and Transportation Officials (AASHTO), the Bureau of Transportation Statistics (BTS), the U.S. Census Bureau, the Texas Transportation Institute (TTI), the American Road & Transportation Builders Association (ARTBA), and the National Highway Traffic Safety Administration (NHTSA).

In addition to statewide data, the TRIP report includes regional data for the Columbia-Jefferson City, Kansas City, St. Louis and Springfield urban areas. An urban area is defined as a region's municipalities and surrounding suburbs for pavement condition and congestion data; bridge and traffic fatality data include a region's major counties.<sup>1</sup>

#### POPULATION, TRAVEL AND ECONOMIC TRENDS IN MISSOURI

Missouri motorists and businesses require a high level of personal and commercial mobility. To foster quality of life and spur continued economic growth, it is critical that the state provide a safe and modern transportation system that can accommodate growth in population, tourism, business, recreation and vehicle travel.

Missouri's population grew to approximately 6.1 million residents in 2019, a ten percent increase since 2000.<sup>2</sup> Missouri had approximately 4.3 million licensed drivers in 2018.<sup>3</sup> In 2018, the state's transportation system carried 76.6 billion annual vehicle miles of travel (VMT), a 14 percent increase since 2000 and an increase of 10 percent from 2013 to 2018.<sup>4</sup> Due to the Covid-19 pandemic, vehicle travel in Missouri dropped by as much as 38 percent in April 2020 (as compared to vehicle travel during the same month the previous year), but rebounded to six percent below the previous year's volume in September 2020.<sup>5</sup>

From 2000 to 2019, Missouri's gross domestic product (GDP), a measure of the state's economic output, increased by 18 percent, when adjusted for inflation.<sup>6</sup> U.S. GDP increased 45 percent during the same period.<sup>7</sup>

#### **CONDITION OF MISSOURI ROADS**

The life cycle of Missouri's roads is greatly affected by the state and local governments' ability to perform timely maintenance and upgrades to ensure that road and highway surfaces last as long as possible.

The pavement data in this report, which is for all arterial and collector roads and highways, is provided by the Federal Highway Administration (FHWA), based on data submitted annually by the Missouri Department of Transportation on the condition of major state and locally maintained roads and highways. Pavement data for Interstate highways and other principal arterials is collected for all system mileage, whereas pavement data for minor arterial and all collector roads and highways is based on sampling portions of roadways as prescribed by FHWA to insure the data collected is adequate to provide an accurate assessment of pavement conditions on these roads and highways.

Statewide, 52 percent of Missouri's major roads are in poor or mediocre condition. Twenty-five percent of Missouri's major locally and state-maintained roads are in poor condition and 27 percent are in mediocre condition.<sup>8</sup> Eighteen percent of Missouri's major roads are in fair condition and the remaining 30 percent are in good condition.<sup>9</sup>

Thirty-nine percent of Missouri's major locally and state-maintained urban roads and highways have pavements rated in poor condition and 25 percent rated in mediocre condition. <sup>10</sup> Twelve percent of Missouri's major urban roads are rated in fair condition and the remaining 25 percent are rated in good condition. <sup>11</sup>

Twenty-one percent of Missouri's major locally and state-maintained rural roads and highways have pavements rated in poor condition and 28 percent rated in mediocre condition. Nineteen

percent of Missouri's major rural roads are rated in fair condition and the remaining 32 percent are rated in good condition.<sup>13</sup> The chart below details pavement conditions on major urban roads in the state's largest urban areas and statewide.<sup>14</sup>

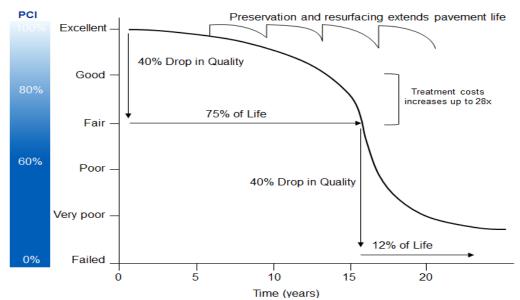
Chart 1. Pavement conditions on major roads in Missouri's largest urban areas and statewide.

Location	Poor	Mediocre	Fair	Good
Columbia-Jefferson City	29%	26%	10%	36%
Kansas City	27%	25%	16%	31%
St. Louis	24%	23%	15%	38%
Springfield	21%	23%	12%	44%
MISSOURI STATEWIDE	25%	27%	18%	30%

Source: TRIP analysis of Federal Highway Administration data.

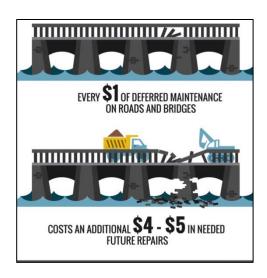
Pavement failure is caused by a combination of traffic, moisture and climate. Moisture often works its way into road surfaces and the materials that form the road's foundation. Road surfaces at intersections are more prone to deterioration because the slow-moving or standing loads occurring at these sites subject the pavement to higher levels of stress. It is critical that roads are fixed before they require major repairs because reconstructing roads costs approximately four times more than resurfacing them. <sup>15</sup> As roads and highways continue to age, they will reach a point of deterioration where routine paving and maintenance will not be adequate to keep pavement surfaces in good condition and costly reconstruction of the roadway and its underlying surfaces will become necessary.

Chart 2. Pavement Condition Cycle Time with Treatment and Cost



Source: North Carolina Department of Transportation (2016). <u>2016 Maintenance Operations and Performance Analysis Report</u>

Long-term repair costs increase significantly when road and bridge maintenance is deferred, as road and bridge deterioration accelerates later in the service life of a transportation facility and requires more costly repairs. A report on maintaining pavements found that every \$1 of deferred maintenance on roads and bridges costs an additional \$4 to \$5 in needed future repairs. <sup>16</sup>



# THE COST TO MOTORISTS OF ROADS IN INADEQUATE CONDITION

TRIP has calculated the additional cost to motorists of driving on roads in poor, mediocre or fair condition. When roads are in poor, mediocre or fair condition – which may include potholes, rutting or rough surfaces – the cost to operate and maintain a vehicle increases. These additional vehicle operating costs (VOC) include accelerated vehicle depreciation, additional vehicle repair costs, increased fuel consumption and increased tire wear. TRIP estimates that additional VOC borne by Missouri motorists as a result of deteriorated road conditions is \$3.3 billion annually, an average of

\$762 per driver statewide.<sup>17</sup> The chart below shows additional VOC per motorist in the state's largest urban areas.

Chart 3. Vehicle operating costs per motorist as a result of driving on deteriorated roads.

Location	VOC
Columbia-Jefferson City	\$704
Kansas City	\$704
St. Louis	\$625
Springfield	\$483
MISSOURI STATEWIDE	\$3.3 Billion

Source: TRIP estimates.

Additional vehicle operating costs have been calculated in the Highway Development and Management Model (HDM), which is recognized by the U.S. Department of Transportation and more than 100 other countries as the definitive analysis of the impact of road conditions on vehicle operating costs. The HDM report is based on numerous studies that have measured the impact of various factors, including road conditions, on vehicle operating costs. The HDM study found that road deterioration increases ownership, repair, fuel and tire costs. The report found that deteriorated roads accelerate the pace of depreciation of vehicles and the need for repairs because the stress on the vehicle increases in proportion to the level of roughness of the pavement surface. Similarly, tire wear and fuel consumption increase as roads deteriorate since there is less efficient transfer of power to the drive train and additional friction between the road and the tires.

TRIP's additional VOC estimate is based on taking the average number of miles driven annually by a motorist, calculating current VOC based on <u>AAA's driving cost estimates</u> and then using the HDM model to estimate the additional VOC paid by drivers as a result of substandard roads. <sup>19</sup> Additional research on the impact of road conditions on fuel consumption by the Texas Transportation Institute (TTI) is also factored into TRIP's vehicle operating cost methodology.

# **BRIDGE CONDITIONS IN MISSOURI**

Missouri's bridges form key links in the state's highway system, providing communities and individuals access to employment, schools, shopping and medical facilities, and facilitating commerce and access for emergency vehicles.

Nine percent (2,116) of Missouri's 24,512 locally and state-maintained bridges are rated in poor/structurally deficient condition. <sup>20</sup> This includes all bridges that are 20 feet or more in length. A bridge is deemed poor/structurally deficient if there is significant deterioration of the bridge deck, supports or other major components.

Bridges that are poor/structurally deficient may be posted for lower weight limits or closed if their condition warrants such action. Deteriorated bridges can have a significant impact on daily life. Restrictions on vehicle weight may cause many vehicles — especially emergency vehicles, commercial trucks, school buses and farm equipment — to use alternate routes to avoid posted bridges. Redirected trips also lengthen travel time, waste fuel and reduce the efficiency of the local economy.

Forty-eight percent (11,817) of Missouri's locally and

**Bridge structural elements** Using the National Bridge Inventory rating scale, inspectors rate these three structural elements for each bridge: Structural elements Superstructure of a typical highway bridge Deck Substructure Deck: The portion of the bridge that directly carries traffic. Superstructure: The portion of the bridge that supports the deck and connects one substructure element to another. **Substructure:** The portion of the bridge that supports the superstructure and distributes all bridge loads to below-ground bridge footings. Culvert (not pictured): A pipe or small structure used for drainage under a road, railroad or other embankment. A culvert gets one overall rating.

SOURCE Michigan Department of Transportation

state-maintained bridges have been rated in fair condition.<sup>21</sup> A fair rating indicates that a bridge's structural elements are sound but minor deterioration has occurred to the bridge's deck, substructure or superstructure. The remaining 43 percent (10,579) of the state's bridges are rated in good condition.<sup>22</sup>

The chart below details the condition of bridges statewide and in Missouri's largest urban areas.

Chart 4. Bridge conditions statewide and in Missouri's largest urban areas.

	Number Poor/	Share Poor/					
	Structurally	Structurally	Number	Share	Number	Share	Total
	Deficient	Deficient	Fair	Fair	Good	Good	Bridges
Columbia-Jefferson City	77	8%	503	52%	389	40%	969
Kansas City	121	4%	1,158	39%	1,676	57%	2,955
St. Louis	110	6%	1,001	53%	789	42%	1,900
Springfield	26	6%	248	53%	192	41%	466
MISSOURI STATEWIDE	2,116	9%	11,817	48%	10,579	43%	24,512

Source: TRIP analysis of Federal Highway Administration National Bridge Inventory (2018).

Most bridges are designed to last 50 years before major overhaul or replacement, although many newer bridges are being designed to last 75 years or longer. In Missouri, 40 percent of the state's bridges were built in 1969 or earlier.<sup>23</sup>

The service life of bridges can be extended by performing routine maintenance such as resurfacing decks, painting surfaces, ensuring that a facility has good drainage and replacing deteriorating components. But most bridges will eventually require more costly reconstruction or major rehabilitation to remain operable.

# TRAFFIC SAFETY IN MISSOURI

A total of 4,431 people were killed in Missouri traffic crashes from 2014 to 2018, an average of 886 fatalities per year.<sup>24</sup>

Chart 5. Traffic Fatalities in Missouri 2014 – 2018.

Year	Fatalities
2014	766
2015	869
2016	945
2017	930
2018	921
AVERAGE	886
TOTAL	4,431

Source: National Highway Traffic Safety Administration.

Three major factors are associated with fatal vehicle crashes: driver behavior, vehicle characteristics and roadway features. It is estimated that roadway features are likely a contributing factor in approximately one-third of fatal traffic crashes. Roadway features that impact safety include the number of lanes, lane widths, lighting, lane markings, rumble strips, shoulders, guard rails, other shielding devices, median barriers and intersection design.

Missouri's overall traffic fatality rate of 1.20 fatalities per 100 million vehicle miles of travel in

2018 is slightly higher than the national average of 1.13.<sup>25</sup> The fatality rate on Missouri's non-interstate rural roads in 2018 was nearly double that on all other roads in the state (1.76 fatalities per 100 million vehicle miles of travel vs. 0.91).<sup>26</sup>

The chart below shows the average number of people killed in traffic crashes in the state's largest urban areas between 2014 and 2018, and the cost of traffic crashes per driver.

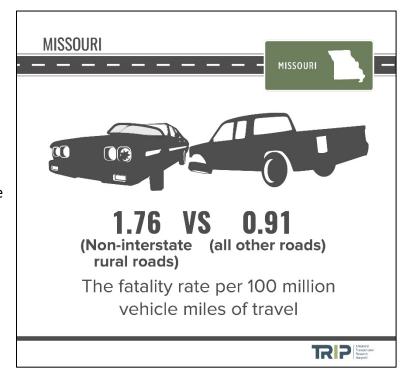


Chart 6. Average fatalities between 2014 and 2018 and crash cost per driver.

Location	Average Fatalities 2014-2018	Safety Cost per Driver
Columbia-Jefferson City	33	\$394
Kansas City	179	\$332
St. Louis	141	\$394
Springfield	32	\$406
MISSOURI STATEWIDE	886	\$2.4 Bililion

Source: TRIP analysis.

Traffic crashes in Missouri imposed a total of \$7.2 billion in economic costs in 2018.<sup>27</sup> TRIP estimates that roadway features were likely a contributing factor in approximately one-third of all fatal traffic crashes, resulting in \$2.4 billion in economic costs in Missouri in 2018.<sup>28</sup> According to a 2015 National Highway Traffic Safety Administration (NHTSA) report, the economic costs of traffic crashes includes work and household productivity losses, property damage, medical costs, rehabilitation costs, legal and court costs, congestion costs, and emergency services.<sup>29</sup>

Improving safety on Missouri's roadways can be achieved through further improvements in vehicle safety; improvements in driver, pedestrian, and bicyclist behavior; and, a variety of improvements in roadway safety features. The severity of serious traffic crashes could be reduced through roadway improvements, where appropriate, such as converting intersections to roundabouts;

removing or shielding roadside objects; the addition of left-turn lanes at intersections; the signalization of intersections; adding or improving median barriers; improved lighting; adding centerline or shoulder rumble strips; providing appropriate pedestrian and bicycle facilities, including sidewalks and bicycle lanes; providing wider lanes, wider and paved shoulders; upgrading roads from two lanes to four lanes; providing better road and lane markings; and updating rail crossings.

The U.S. has a \$146 billion backlog in needed roadway safety improvements, according to a 2017 <u>report</u> from the AAA Foundation for Traffic Safety. The report found implementing these cost-effective and needed roadway safety improvements on U.S. roadways would save approximately 63,700 lives and reduce the number of serious injuries as a result of traffic crashes by approximately 350,000 over 20 years.

# TRAFFIC CONGESTION IN MISSOURI

Increasing levels of traffic congestion cause significant delays in Missouri, particularly in its larger urban areas, choking commuting and commerce. Traffic congestion robs commuters of time and money and imposes increased costs on businesses, shippers and manufacturers, which are often passed along to the consumer. Increased levels of congestion can also reduce the attractiveness of a location to a business when considering expansion or where to locate a new facility.

Based on TTI analysis, TRIP estimates the total value of lost time and wasted fuel in Missouri is approximately \$2.3 billion a year. The chart below shows the number of hours lost annually for each driver in the state's largest urban areas, and the per-driver cost of lost time and wasted fuel due to congestion.

Chart 7. Annual hours lost to congestion and congestion costs per driver.

Location	Hours Lost to Congestion	Annual Cost Per Driver
Columbia-Jefferson City	23	\$461
Kansas City	47	\$837
St. Louis	46	\$898
Springfield	34	\$695

Source: Texas Transportation Institute Urban Mobility Report, 2019.

#### TRANSPORTATION AND ECONOMIC GROWTH

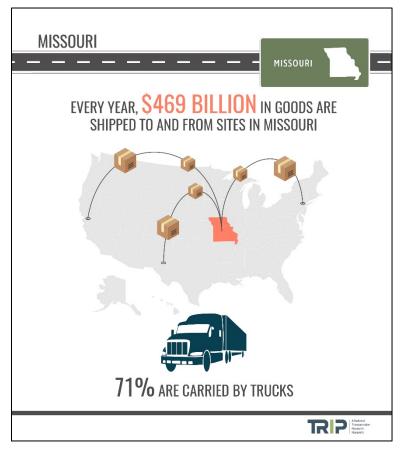
Today's culture of business demands that an area have well-maintained and efficient roads, highways and bridges if it is to remain economically competitive. Global communications and the impact of free trade in North America and elsewhere have resulted in a significant increase in freight movement, making the quality of a region's transportation system a key component in a business's ability to compete locally, nationally and internationally.

Businesses have responded to improved communications and the need to cut costs with a variety of innovations including just-in-time delivery, increased small package delivery, demand-side inventory management and e-commerce. The result of these changes has been a significant improvement in logistics efficiency as firms move from a push-style distribution system, which relies on large-scale warehousing of materials, to a pull-style distribution system, which relies on smaller, more strategic movement of goods. These improvements have made mobile inventories the norm, resulting in the nation's trucks literally becoming rolling warehouses.

Highways are vitally important to continued economic development in Missouri. As the economy expands, creating more jobs and increasing consumer confidence, the demand for consumer

and business products grows. In turn, manufacturers ship greater quantities of goods to market to meet this demand, a process that adds to truck traffic on the state's highways and major arterial roads.

Every year, \$469 billion in goods are shipped to and from sites in Missouri. Seventy-one percent of the goods shipped annually to and from sites in Missouri are carried by truck and another 19 percent are carried by courier services or multiple-mode deliveries, which include trucking. The value of freight shipped to and from sites in Missouri, in inflation-adjusted dollars, is



expected to increase 81 percent by 2045 and 76 percent for goods shipped by trucks. 32

The ability of the nation's freight transportation system to efficiently and safely accommodate the growing demand for freight movement could be hampered by inadequate transportation capacity, a lack of adequate safety features on some transportation facilities, institutional barriers to enhancing the nation's freight facilities, a lack of adequate funding for needed improvements to the freight network and a shortage of drivers.

The need to improve the U.S. freight network is occurring at a time when the nation's freight delivery system is being transformed by advances in vehicle autonomy, manufacturing, warehousing and supply chain automation, increasing e-commerce, and the growing logistic networks being developed by Amazon and other retail organizations in response to the demand for a faster and more responsive delivery and logistics cycle.

Investments in transportation improvements in Missouri play a critical role in the state's economy. A <u>report</u> by the American Road & Transportation Builders Association found that the design, construction and maintenance of transportation infrastructure supports the equivalent of approximately 79,000 full-time jobs across all sectors of the state economy, earning these workers approximately \$2.9 billion annually.<sup>33</sup> These jobs include approximately 39,000 full-time jobs directly involved in transportation infrastructure construction and related activities. Spending by employees and companies in the transportation design and construction industry supports an additional 40,000 full-time jobs in Missouri.<sup>34</sup> Transportation construction in Missouri contributes an estimated \$526 million annually in state and local income, corporate and unemployment insurance taxes, and the federal payroll tax.<sup>35</sup>

Nearly 1.3 million full-time jobs in Missouri in key industries like tourism, retail sales, agriculture and manufacturing are dependent on the quality, safety and reliability of the state's transportation infrastructure network. These workers earn \$45 billion in wages and contribute an estimated \$8 billion in state and local income, corporate and unemployment insurance taxes, and the federal payroll tax.<sup>36</sup>

Local, regional and state economic performance is improved when a region's surface transportation system is expanded or repaired. This improvement comes as a result of the initial job creation and increased employment created over the long-term because of improved access, reduced transport costs and improved safety.

Increasingly, companies are looking at the quality of a region's transportation system when deciding where to re-locate or expand. Regions with congested or poorly maintained roads may see businesses relocate to areas with a smoother, more efficient and more modern transportation system.

Highway access has a significant impact on the competitiveness of a region's economy. Not surprisingly, highway accessibility was ranked the number one site selection factor in a 2020 <u>survey</u> of corporate executives by Area Development Magazine.<sup>37</sup>

# TRANSPORTATION FUNDING IN MISSOURI

Investment in Missouri's roads, highways and bridges is funded by local, state and federal governments. A lack of sufficient funding at all levels will make it difficult to adequately maintain and improve the state's existing transportation system.

Revenue from Missouri's motor fuel tax – a critical source of state transportation funding – is likely to erode as a result of increasing vehicle fuel efficiency and the increasing use of electric vehicles. The average fuel efficiency of U.S. passenger vehicles increased from 20 miles per gallon in 2010 to 24.5 miles per gallon in 2020. Average fuel efficiency is expected to increase another 31 percent by 2030, to 32 miles per gallon, and increase 51 percent by 2040, to 37 miles per gallon.<sup>38</sup> The share of electric vehicles of total passenger vehicle sales in the U.S. is expected to increase to five percent by 2023 and 60 percent by 2040, by which time they will represent approximately 30 percent of the passenger vehicle fleet.<sup>39</sup>

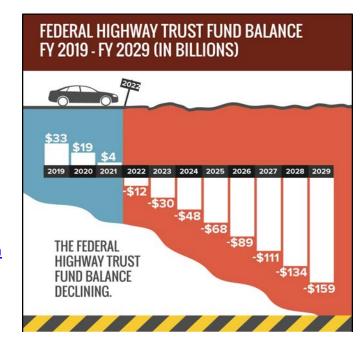
The federal government is another critical source of funding for Missouri's roads, highways, bridges and transit systems and provides a significant return in road and bridge funding based on the revenue generated in the state by the federal motor fuel tax.

Most federal funds for highway and transit improvements in New York are provided by federal highway user fees, largely an 18.4 cents-per-gallon tax on gasoline and a 24.4 cents-per-gallon tax on diesel fuel (additional revenue is generated by fees on the sale of large trucks, a highway use tax levied on vehicles in excess of 55,000 pounds and a tax on the sale of large truck tires).

Since 2008 revenue into the federal
Highway Trust Fund has been inadequate to
support legislatively set funding levels so
Congress has transferred approximately \$53
billion in general funds and an additional \$2
billion from a related trust fund into the federal
Highway Trust Fund. 40

Signed into law in December 2015, the five-year Fixing America's Surface Transportation

Act (FAST Act) was scheduled to expire on September 30, 2020. Congress extended the legislation for one year to September 30, 2021.



The FAST Act provides modest increases in federal highway and transit spending. The bill also provides states with greater funding certainty and streamlines the federal project approval process. But the FAST Act does not provide adequate funding to meet the nation's need for highway and transit improvements and does not include a long-term and sustainable funding source.

The FAST-Act is a major source of funding for road, highway and bridge repairs in Missouri. Throughout the five years of the FAST-Act – fiscal years 2016 to 2020 – the program provided \$5 billion to Missouri for road repairs and improvements, an average of \$1 billion per year. From 2014 to 2018, the federal government provided \$1.17 for road improvements in Missouri for every \$1.00 state motorists paid in federal highway user fees, including the federal state motor fuel tax.

Federal funds are a critical source of highway investment in Missouri and represent a significant share of funds used by the state for major road, highway and bridge repairs and improvements. From 2014 to 2018, federal funds provided for highway improvements were the equivalent of 85 percent of the amount of Missouri state capital outlays on road, highway and bridge projects, including construction, engineering and right-of-way acquisition.<sup>43</sup>

Missouri federal-aid eligible roads, bridges and highways include the most critical routes in the state, including the Interstate Highway System, major highways and important rural and urban routes. Federal-aid eligible roadways in Missouri account for 27 percent of state lane-miles and carry 78 percent of all vehicle miles of travel in the state.<sup>44</sup> Forty-three percent of Missouri' bridges by count, and 78 percent of bridges measured by deck area are eligible for Federal aid.<sup>45</sup>

According to the Status of the Nation's Highways, Bridges, and Transit, 23<sup>rd</sup> Edition, submitted to Congress by the United States Department of Transportation (USDOT) in 2019, the nation faces a \$786 billion backlog in needed repairs and improvements to the nation's roads, highways and bridges. 46 This backlog includes \$435 billion for highway rehabilitation; \$125 billion for bridge rehabilitation; \$120 billion for system expansion and \$106 billion for system enhancement. 47 The USDOT report found that the nation's current \$105 billion investment in roads, highways and bridges by all levels of government should be increased by 29 percent to \$136 billion annually to improve the conditions of roads, highways and bridges, relieve traffic congestion and improve traffic safety.

# **CONCLUSION**

As Missouri works to enhance its thriving, growing and dynamic state, it will be critical that it is able to provide a 21<sup>st</sup> century network of roads, highways, bridges and transit that can accommodate the mobility demands of a modern society.

Missouri will need to modernize its surface transportation system by improving the physical condition of its transportation network and enhancing the system's ability to provide efficient, safe and reliable mobility for residents, visitors and businesses. Making needed improvements to the state's roads, highways, bridges and transit systems would provide a boost to the economy by creating jobs in the short term and stimulating long-term economic growth as a result of enhanced mobility and access.

Numerous projects to improve the condition and expand the capacity of Missouri's roads, highways, bridges and transit systems will not be able to proceed without a substantial boost in local, state or federal transportation funding. If Missouri is unable to complete needed transportation projects it will hamper the state's ability to improve the condition and efficiency of its transportation system or enhance economic development opportunities and quality of life.

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#### **ENDNOTES**

<sup>1</sup> Bridge condition data and safety data for each urban area includes the counties and municipalities noted: Columbia-Jefferson City: Boone, Callaway, Cole and Osage Counties; Kansas City: Clay, Jackson, Platte, Johnson (KS), Leavenworth (KS) and Wyandotte (KS) Counties; St. Louis: St. Louis; Madison (IL) and St. Claire (IL) Counties; Springfield: Greene County.

<sup>2</sup> U.S. Census Bureau (2019).

<sup>4</sup> U.S. Department of Transportation - Federal Highway Administration: Highway Statistics 2013 and 2018 and analysis of Federal Highway Administration Traffic Volume Trends (2018)

https://www.fhwa.dot.gov/policyinformation/travel monitoring/tvt.cfm

<sup>5</sup> <u>Federal Highway Administration – Traffic Volume Trends.</u>

https://www.fhwa.dot.gov/policyinformation/travel monitoring/tvt.cfm

<sup>6</sup> TRIP analysis of Bureau of Economic Analysis data (2019).

https://apps.bea.gov/itable/iTable.cfm?ReqID=70&step=1#reqid=70&step=1&isuri=1

<sup>7</sup> Ibid.

<sup>8</sup> Federal Highway Administration, Highway Statistics 2018 (2019).

<sup>9</sup> Ibid.

<sup>10</sup> Ibid.

<sup>11</sup> I<u>bid.</u>

<sup>12</sup> Ibid.

<sup>13</sup> Ibid.

<sup>14</sup> Ibid.

- <sup>15</sup> Selecting a Preventative Maintenance Treatment for Flexible Pavements. R. Hicks, J. Moulthrop. Transportation Research Board. 1999. Figure 1.
- <sup>16</sup> Pavement Maintenance, by David P. Orr, PE Senior Engineer, Cornell Local Roads Program, March 2006.
- <sup>17</sup> TRIP calculation.
- <sup>18</sup> Highway Development and Management: Volume Seven. Modeling Road User and Environmental Effects in HDM-4. Bennett, C. and Greenwood, I. 2000.
- <sup>19</sup> Your Driving Costs. American Automobile Association. 2019.
- <sup>20</sup> Federal Highway Administration National Bridge Inventory. 2019.
- <sup>21</sup> Ibid.
- <sup>22</sup> Ibid
- <sup>23</sup> TRIP analysis of Federal Highway Administration National Bridge Inventory data (2018).
- <sup>24</sup> Federal Highway Administration National Highway Traffic Safety Administration, 2013-2017.
- <sup>25</sup> TRIP analysis of National Highway Traffic Safety Administration and Federal Highway Administration data (2019). Data is for 2018.
- <sup>26</sup> TRIP analysis of National Highway Traffic Safety Administration and Federal Highway Administration data (2019). Data is for 2018.
- <sup>27</sup> TRIP estimate based on NHTSA report "The Economic and Societal Impact of Motor Vehicle Crashes, 2010 (Revised), 2016. P. 146.
- <sup>28</sup> <u>Ibid</u>.
- <sup>29</sup> The Economic and Societal Impact of Motor Vehicle Crashes, 2010 (Revised) (2015). National Highway Traffic Safety Administration. P. 1. https://crashstats.nhtsa.dot.gov/Api/Public/ViewPublication/812013
- <sup>30</sup> TRIP analysis of Bureau of Transportation Statistics, U.S. Department of Transportation. 2016 Commodity Flow Survey, State Summaries.
- <sup>31</sup> <u>Ibid</u>.
- 32 Ibid.
- <sup>33</sup> American Road & Transportation Builders Association (2015). The 2015 U.S. Transportation Construction Industry Profile. https://www.transportationcreatesjobs.org/pdf/Economic Profile.pdf
- 34 Ibid.
- 35 Ibid
- 36 Ibid.

<sup>&</sup>lt;sup>3</sup>Highway Statistics (2018). Federal Highway Administration. DL-1C.

<sup>&</sup>lt;sup>37</sup> Area Development Magazine (2020). 34th Annual Survey of Corporate Executives: Availability of Skilled Labor New Top Priority. <a href="https://www.areadevelopment.com/Corporate-Consultants-Survey-Results/Q1-2020/34th-annual-corporate-survey-16th-annual-consultants-survey.shtml">https://www.areadevelopment.com/Corporate-Consultants-Survey-Results/Q1-2020/34th-annual-corporate-survey-16th-annual-consultants-survey.shtml</a>

<sup>&</sup>lt;sup>38</sup> KPMG. (2019). Evaluating Sustainable Transportation Funding Options.

<sup>&</sup>lt;sup>39</sup> BloombergNEF (2019) New Energy Outlook 2019. https://about.bnef.com/new-energy-outlook/

<sup>&</sup>lt;sup>40</sup> "Surface Transportation Reauthorization and the Solvency of the Highway Trust Fund," presentation by Jim Tymon, American Association of State Highway and Transportation Officials (2014).

<sup>&</sup>lt;sup>41</sup> U.S. Department of Transportation (2020). Estimated FY 2016-2020 Apportionments Under the Fixing America's Surface Transportation Act. <a href="https://www.fhwa.dot.gov/fastact/funding.cfm">https://www.fhwa.dot.gov/fastact/funding.cfm</a>

<sup>&</sup>lt;sup>42</sup> TRIP analysis of Federal Highway Administration data (2020). Chart FE 221B in Highway Statistics 2018. https://www.fhwa.dot.gov/policyinformation/statistics/2018/

<sup>&</sup>lt;sup>43</sup> TRIP analysis of Federal Highway Administration data (2020). Charts SF-1, SF-2 in Highway Statistics 2018. https://www.fhwa.dot.gov/policyinformation/statistics/2018/

<sup>&</sup>lt;sup>44</sup> TRIP analysis of Federal Highway Administration data (2020). Charts VM-2, VM-3, HM-48, HM-60 in Highway Statistics 2018. <a href="https://www.fhwa.dot.gov/policyinformation/statistics/2018/">https://www.fhwa.dot.gov/policyinformation/statistics/2018/</a>

<sup>&</sup>lt;sup>45</sup> TRIP analysis of Federal Highway Administration National Bridge Inventory data (2020). https://www.fhwa.dot.gov/bridge/fc.cfm All bridges excluding bridges classified as local or rural collector are eligible for federal aid.

<sup>&</sup>lt;sup>46</sup> United States Department of Transportation (2015). 2015 Status of the Nation's Highways, Bridges, and Transit: Conditions and Performance. Executive Summary, Chapter 8. <a href="https://www.fhwa.dot.gov/policy/2015cpr/es.cfm#8h">https://www.fhwa.dot.gov/policy/2015cpr/es.cfm#8h</a>
<sup>47</sup> Ibid.