TRANSPORTATION IMPACT AND IMPLICATIONS OF COVID-19





MAY 2021

Founded in 1971, TRIP ® of Washington, DC, is a nonprofit organization that researches, evaluates and distributes economic and technical data on surface transportation issues. TRIP is sponsored by insurance companies, equipment manufacturers, distributors and suppliers; businesses involved in highway and transit engineering and construction; labor unions; and organizations concerned with efficient and safe surface transportation.

Starting with initial lockdowns in March 2020, the COVID-19 pandemic has had a profound impact on the U.S. transportation system, including changes in personal and commercial mobility. These changes in transportation patterns – both during the initial response to COVID-19 and during the subsequent year of efforts to minimize the spread of COVID-19 while restoring some aspects of daily life - will likely have significant implications for the nature of the country's future mobility needs and the best ways to meet those needs. While the future transportation patterns and needs of a post-COVID-19 environment will take several years to fully emerge, a review of the initial impact of COVID-19 on the nation's mobility patterns is helpful in gaining insights to the future of U.S. transportation and in determining appropriate future transportation policies.

INITIAL IMPACT OF COVID-19

Starting in March 2020 the transportation impact of COVID-19 lockdowns was significant, as most activity was largely curtailed in an effort to slow the spread of the virus. Vehicle travel in the U.S. by April 2020 was 40 percent lower than in April 2019, but by October 2020 had rebounded to nine percent lower than October 2019. The decrease of travel by airline or public transit decreased far more significantly following the start of the pandemic, due to a significant decrease in activity as a result of stay-at-home orders and an aversion by the public to shared transportation modes that increased the risk of exposure to the COVID-19 virus.¹

10 Percent Change Relative to 2019 -Passenger -10 **VMT** -20 —Airline -30 -40 -Transit -50 -Intercity -60 Bus -70 -Amtrak -80 -90 -100

Jun-20

Jul-20

Aug-20

Sep-20

Oct-20

Chart 1. U.S. Travel Trends by Mode January 2020 to October 2020

Source: U.S. Department of Transportation

Feb-20

Mar-20

Apr-20

Jan-20

The COVID-19 pandemic resulted in a significant increase in the share of Americans who reported staying at home, and an initial significant decrease in the average number of daily trips taken by Americans and the average miles of vehicle travel. But, significant signs of recovery were evident by early Spring 2021.

May-20

Data provided by the Bureau of Transportation Statistics (BTS) indicates that the share of Americans who said they were staying home and avoiding any trips increased from 21 percent in April 2019 to a peak of 29 percent in April 2020. By March 2021 (the latest month for which data is

available) the share of Americans who said they were staying home and avoiding trips had decreased to 22 percent.² The report's appendix includes state-by-state data for the share of the U.S. population staying home for April 2019, April2020 and March 2021.

As a result of the increase in the share of Americans staying home or working from home due to the COVID-19 pandemic, the use of e-commerce, largely for home deliveries, has continued to increase during the pandemic. During the last quarter of 2019, e-commerce's share of U.S. retail sales was 13 percent. E-commerce's share of U.S. retail sales increased to 15 percent by the second quarter of 2020 and reached 16 percent by the fourth quarter of 2020, double the eight percent share in 2015.³

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E-Commerce Share of Retail Sales

Q4 2019 Q2 2020 Q4 2020

Chart 2. E-commerce share of U.S. retail sales in last quarter 2019, second quarter 2020 and fourth quarter 2020.

Source: U.S. Census Bureau.

Estimates by BTS also indicate that the total number of daily trips, defined as a trip that included at least one-destination that resulted in a stop of at least 10 minutes, declined by 38 percent between April 2019 and April 2020.⁴ By March 2021, the total number of daily trips had rebounded to only 12 percent below the number of daily trips taken in April 2019. State-by-state estimates for average daily trips taken in April 2019, April2020 and March 2021 are provided in the appendix.

Vehicle miles of travel (VMT) bottomed out in April 2020 at a level 40 percent below April 2019 as a result of the various restrictions implemented due to COVID-19 and the resulting reduction in commercial and personal travel. ⁵ By March 2021, vehicle travel in the U.S. had returned to just three percent below the level of travel in March 2019 (the most recent March not impacted by the COVID-19 pandemic). ⁶ And in March 2021, vehicle travel in 15 states had surpassed VMT rates in March 2019. The following chart indicates the states with the highest rate of vehicle travel growth between March 2019 and March 2021.

Chart 3. States with Largest Increase in Vehicle Miles of Travel March 2019 to March 2021

States Exceeding Pre-Pandemic Vehicle Travel - March 2019 to March 2021					
1	Montana	13.3%	9	Utah	3.2%
2	South Dakota	12.7%	10	Tennessee	2.6%
3	Idaho	11.7%	11	Wyoming	1.9%
4	Arizona	9.6%	12	Texas	1.3%
5	Nebraska	7.8%	13	Alaska	0.7%
6	Oklahoma	5.0%	14	Kentucky	0.7%
7	Missouri	4.9%	15	Iowa	0.2%
8	Arkansas	4.3%	U.S. Average: - 3%		

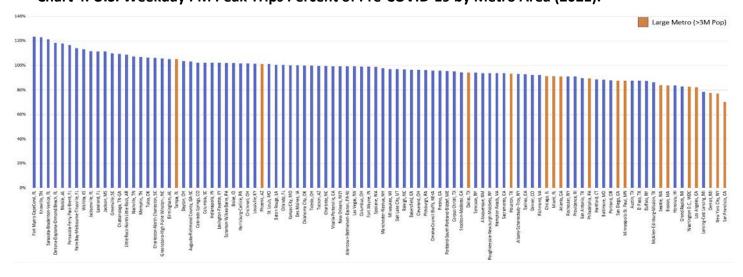
Source: Federal Highway Administration

State-by-state estimates for vehicle miles of travel in average daily trips taken in March 2019, March 2020, April 2020 and March 2021 are provided in the appendix.

COVID-19 IMPACT ON TRAFFIC CONGESTION

Analysis by the transportation firm INRIX indicates that, as a result of the COVID-19 pandemic, weekday traffic congestion patterns have been flattened. By early Spring 2021, evening rush hours had largely returned to pre-pandemic levels, while morning rush hours continue to be reduced from pre-pandemic levels and traffic volumes during mid-day remain higher than before the pandemic. In April 2021, INRIX reported that 45 out of 100 large U.S. metro areas had reached or exceeded the pre-COVID-19 level of trips during the evening rush hour period.⁷

Chart 4. U.S. Weekday PM Peak Trips Percent of Pre-COVID-19 by Metro Area (2021).



Source: INRIX

While evening rush hours have returned to pre-COVID levels in nearly half of the nation's largest urban areas, morning rush hour traffic levels have returned to pre-COVID levels in just five out of 100 large U.S. metro areas.

Large Metro (53M Pop)

Chart 5. U.S. Weekday AM Peak Trips Percent of Pre-COVID by Metro Area (2021)

Source: INRIX

INRIX, which has monitored mobility in the U.S. throughout the pandemic, <u>noted</u> in March 2021 that travel in downtown areas has declined the most during COVID-19 and will likely be the slowest to recover. ⁸ Travel in suburban and rural areas has largely recovered.

"We expect VMT to continue its gradual return in most major metropolitan areas, just as it has the last eight months, and most gains will likely be focused on downtowns, as suburbs and rural areas are already approaching (or have approached) their pre-COVID level of travel," wrote INRIX's Bob Pishue.⁹

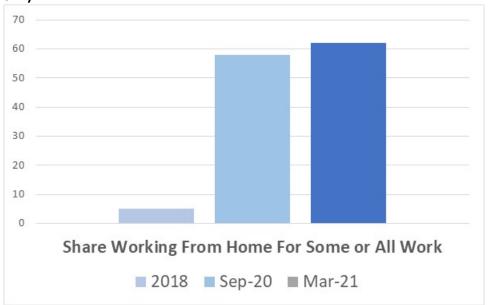
POST COVID-19 FACTORS LIKELY TO IMPACT TRAVEL DEMAND

Steve Polzin, who recently served as a senior advisor at the U.S. Department of Transportation and previously as the director of Mobility Policy Research at the University of South Florida, wrote in an April 2021 article for the Institute of Transportation Engineers that transportation policy post-pandemic will need to be flexible to reflect emerging post-COVID-19 transportation trends. Polzin anticipates that post-pandemic factors that are likely to impact U.S. travel patterns include reductions in commuting, business travel, and in-person meetings; increased use of e-commerce and telemedicine; and evolving preferences for travel modes due to relative changes in the competitive attributes of travel options, such as increased auto use due to reduced congestion or additional parking availability.

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In 2018, five percent of U.S. workers were working from home. ¹¹ By September 2020, workers in 58 percent of U.S. households that had at least one employed member reported that they had substituted some or all of their in-person work for tele-work, a share that increased to 62 percent in March 2021. ¹²

Chart 6. Share of U.S. Employees Working from Home (2018), Share of Households with at least One Employed Member That Had Substituted Some or All in-person Work for Tele-Work (September 2020, March 2021).



Source: U.S. Census Bureau.

Both employers and employees have largely found remote working to be positive and are likely to support a significant share of work post-pandemic continuing to be from home. A March 2021 survey by PricewaterhouseCoopers found that 83 percent of employers and 71 percent of employees found remote work had been a success. Moving forward, 68 percent of employers said that they think having employees in the office three days a week is needed to maintain a strong culture, while 54 percent of employees said they wanted to continue to work from home post-COVID-19.14

The likelihood that remote work will continue to untether a significant share of workers is also anticipated to result in a significant migration of Americans who, given greater geographic freedom, will tend to move from areas with higher density and housing costs to areas with lower density and housing costs.

Based on a <u>survey</u> of approximately 20,000 Americans conducted by Upwork in late 2020, the employment firm estimates that approximately 14 to 23 million Americans have moved recently or are planning to due to the flexibility provided by remote work. The survey found that more than half of the people (52.5 percent) have or are planning to move to a home that is significantly cheaper, and that those who have moved or are planning to move are twice as likely to move somewhere that is less dense and has lower housing costs. The survey also found that the people most likely to move due to the flexibility provided by remote working are people living in major cities or in suburbs surrounding major cities. The survey also found that the people most likely to move due to the flexibility provided by remote working are people living in major cities or in suburbs surrounding major cities.

INRIX anticipates that the ability of transit to recover its pre-pandemic ridership level will likely be reliant on the pace of recovery of downtown districts as employment, entertainment and residential hubs. "Ultimately, it's likely that transit ridership, along with VMT 'recovery,' will hinge upon what happens to 'downtowns' and job centers. While working from home was already accelerating pre-pandemic, it got an adrenaline boost and appears to be a more permanent commute option for many. This has likely led to massive reductions in transit ridership, which appears to be tied to downtown's recovery, perhaps more so than concern over COVID-19," notes INRIX's Bob Pishue. 17

With the future dimensions of transportation in a post-COVID-19 world likely to take several years to emerge, deciding on which transportation investments will prove most effective in supporting quality of life and economic growth will require ongoing analysis of travel, employment, economic, lifestyle, health and demographic trends.

Emil Frankel, who has served as assistant for transportation policy at the U.S. Department of Transportation and Commissioner of the Connecticut Department of Transportation, wrote recently that transportation policy post-COVID-19 will need to be flexible to reflect emerging post-COVID-19 transportation patterns. "We cannot be certain of the nature of the transportation demands and facilities that will be necessary to enable and support those economic and social changes, and the altered urban growth patterns that are likely to emerge. However, innovation and flexibility will have to be essential characteristics of transportation planners, engineers, and executives, as the nation emerges from its public health and economic crises," Frankel noted in an article for the Eno Center for Transportation.

ENDNOTES

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¹¹ U.S. Census Bureau (2020). 2018 American Community Survey.

¹² Census Household Pulse Survey September 2-14, 2020, March 17-29 2021.

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¹⁵ Upwork (2020). Economist Report: Remote Workers on the Move.

¹⁷ INRIX (2021). Downtown trips lag metro area recoveries, results in less traffic congestion and transit ridership. Downtown trips lag metro area recoveries, results in less traffic congestion and transit ridership - INRIX